



## NOVATO COMMUNITY HOSPITAL

### **2025 – 2027 Community Benefit Plan Responding to the 2025 Community Health Needs Assessment**

Submitted to the Department of Health Care Access and Information  
July 2026

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Note: This Community Benefit Plan is based on the hospital's implementation strategy, which is written in accordance with Internal Revenue Service regulations pursuant to the Patient Protection and Affordable Care Act of 2010.

## General Information

|                                                                                                                                                                                  |                                                                     |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------|
| Date written plan was adopted by organization's governing body                                                                                                                   | October 17, 2025                                                    |
| Date written plan was required to be adopted                                                                                                                                     | May 15, 2026                                                        |
| Authorized governing body that adopted the written plan                                                                                                                          | Sutter Bay Hospitals Board                                          |
| Was the written plan adopted by the authorized governing body on or before the 15 <sup>th</sup> day of the fifth month after the end of the taxable year the CHNA was completed? | Yes <input checked="" type="checkbox"/> No <input type="checkbox"/> |
| Date facility's prior written plan was adopted by organization's governing body                                                                                                  | October 19, 2022                                                    |

## Summary: 2025 Implementation Strategy

The Implementation Strategy (IS) describes how Novato Community Health (NCH), a Sutter Health system not-for-profit hospital, plans to address significant health needs identified in the 2025 Community Health Needs Assessment (CHNA) in calendar (tax) years 2025 through 2027.

The 2025 CHNA and the 2025 - 2027 IS were undertaken by the hospital to understand and address community health needs, in accordance with state law and the Internal Revenue Service (IRS) regulations pursuant to the Patient Protection and Affordable Care Act of 2010.

The hospital reserves the right to amend this IS as circumstances warrant. As outlined in this document, NCH has identified the following significant health needs to be addressed in 2025-2027:

1. Access to Care
2. Mental and behavioral health including substance use

NCH welcomes comments from the public on the 2025 CHNA and 2025 - 2027 IS. Written comments can be submitted:

- By emailing the Sutter Health System Office Community Benefit department at [SHCB@sutterhealth.org](mailto:SHCB@sutterhealth.org);
- Through the mail using the hospital's address at 180 Rowland Way, Novato, CA 94945; and
- In-person at the hospital's Information Desk.

Sutter Health's CHNA reports and IS plans are publicly available online at <http://sutterhealth.org/about-us/community-benefit/community-health-needs-assessment>. In addition, the IS will be filed with the Internal Revenue Service using Form 990, Schedule H.

## Introduction/Background

### About Sutter Health

Novato Community Hospital (NCH) is affiliated with Sutter Health, a not-for-profit healthcare system dedicated to providing comprehensive, high-quality care throughout California. Committed to closing care gaps and driving innovative healthcare solutions, Sutter is pursuing a bold new plan to reach more people and make excellent healthcare more connected and accessible. Currently serving 3.6 million patients, thanks to our dedicated team of approximately 64,000 employees (including nurses) and 15,000+ affiliated physicians and advanced practice clinicians, with a unified focus on expanding care to serve more patients.

### 2025 Activities to Address Community Health Needs

As part of Sutter Health's commitment to fulfill its not-for-profit mission, Sutter invests deeply in the communities it serves to help close health care gaps and improve individual and community wellness. Sutter's investments in community benefit programs and services increased to nearly \$1.2 billion in 2025, including \$101 million in traditional charity care, \$830 million in unreimbursed costs of providing care to Medi-Cal patients, \$101 million in training, education and development of future health care professionals, as well as investments in programs to address identified community health needs.

In 2025, NCH's investments in community health programs addressed pressing community needs in three main priority areas: access to care, including chronic disease prevention and management; mental health and substance use treatment; and workforce development.

Learn more about how Sutter Health reinvests into communities and works to advance healthy outcomes for all by visiting [sutterhealth.org/community-benefit](https://sutterhealth.org/community-benefit).

## 2025 Community Health Needs Assessment Approach

The CHNA was conducted by Harder+Company Community Research ([www.harderco.com](http://www.harderco.com)).

### Assessment Process and Methods

The data frame for the CHNA included data from the Kaiser Permanente CHNA Data Platform ([https://public.tableau.com/app/profile/kp.chna.data.platform/viz/2025CommunityHealthNeedsDashboard/1a\\_StartHere](https://public.tableau.com/app/profile/kp.chna.data.platform/viz/2025CommunityHealthNeedsDashboard/1a_StartHere)), which includes a core set of 85 indicators from publicly available data sources, as well as additional secondary data from local reports and other online sources. The research team also conducted primary data collection with a diverse group of community members. A total of 21 unique individuals participated in one-on-one or group interviews, and 33 participants participated in one of three focus groups. Those who participated included representatives from local health departments, community-based organizations, and other local government agencies, as well as clients of local service providers, and individuals representing people who are medically underserved, low income, or who face unique barriers to health (see Appendix A for CHNA participants).

The social determinants of health were used to identify and organize secondary (quantitative) data. Datasets included measures to describe mortality and morbidity and social and economic factors such as income, educational attainment, and employment. Furthermore, the measures also included indicators to describe health behaviors, clinical care (both quality and access), and the physical environment. When data were available, indicators were examined by race and ethnicity at the subcounty level to document health and social inequities.



## Process and Criteria to Identify and Prioritize Significant Health Needs

Measures from Kaiser's CHNA data platform were clustered into 15 potential health needs. Primary and secondary data for each health need were scored and assigned a weight. Weighted values for each need were summed, converted to a percentile score for easy comparison, and then ranked to determine the four significant health needs.

## Community Served

Sutter Health Novato Community Hospital is located at 180 Rowland Way, Novato, CA 94945. For the purposes of this CHNA, the service area comprises all of Marin County (Figure 1). Marin County covers 520 square miles, much of which is preserved as parks, tidelands, and agricultural areas. The county seat is San Rafael, one of the largest cities in the county. Despite having the 6th largest income per capita in the U.S., Marin County has pockets of economically vulnerable populations that are primarily located in Novato, Marin City, West Marin, and some areas of San Rafael.

Figure 1: Community served by NCH.



Selected population characteristics for NCH's service area are found in Table 1, below.

| Population Characteristics: Marin County |           |
|------------------------------------------|-----------|
| Total Population                         | 254,407   |
| % Non-White or Hispanic                  | 35.5      |
| Median Age (yrs.)                        | 48.2      |
| Median Income                            | \$139,644 |
| % Poverty                                | 9.0       |
| % Unemployed                             | 4.7       |
| % Uninsured                              | 2.9       |
| % Without High School Degree             | 7.1       |
| % With High Housing Costs                | 44.3      |
| % With Disability                        | 11.2      |
| Race/ethnicity                           |           |
| % White                                  | 64.5      |
| % Hispanic or Latinx                     | 19.6      |
| % Two or more races                      | 6.6       |
| % Asian                                  | 6.1       |
| % Black or African American              | 2.4       |
| % Some other race                        | 0.7       |
| % American Indian or Alaska Native       | 0.0       |
| % Native Hawaiian or Pacific Islander    | 0.0       |

Source: U.S. Census Bureau, American Community Survey, 2023 5-Year Estimates

## Significant Health Needs Identified in the 2025 CHNA

Primary and secondary data were analyzed to identify and prioritize the significant health needs in the service area. The following significant health needs were identified in the 2025 CHNA:

1. Housing and homelessness
2. Access to care
3. Mental and behavioral health including substance use
4. Climate and environment

## Sutter Health's Approach to Implementation Strategies

We are passionate about giving back to the communities that trust us with their health. As a not-for-profit health system, we improve health outcomes beyond the walls of our hospitals and care facilities through community benefit investments and collaborative partnerships. Community-based services, mobile clinics, transportation services, and prevention and wellness programs are among the ways Sutter Health seeks to put its mission into action. Our commitment to healthier lives begins with building stronger communities.

When creating our IS, we focus on innovative and effective strategies, collaborative partnerships and sustainable solutions to address the most pressing community health issues. Using the CHNA as our guide, we tailor our approach in each community to consider the unique needs of those living in the hospital service area. In addition to the CHNA, we also consider:

- Key stakeholder input from community leaders and service providers.
- Data analysis showing gaps in care for Medi-Cal and uninsured individuals.
- Where we can lend our health care expertise to provide valuable tools, perspective or services.
- Existing community capacity to determine where more resources are needed and avoid duplication of efforts.

We have streamlined our IS approach across the Sutter Health system to be more effective in meeting community needs and share best practices across regions. We have identified these three areas as our overarching community health goals:

- **Access to Care, including Chronic Disease Prevention and Management** – increase capacity and reduce barriers for vulnerable patients accessing primary and specialty care, and implement programs to prevent and manage chronic diseases.
- **Mental Health and Substance Use Treatment** – improve access to and quality of mental health and substance use disorder services in clinics, schools, community-based settings, and counties.
- **Workforce Development** – invest in the future generation of healthcare workers to improve the workforce pipeline and access to care.



## Health Needs NCH Plans to Address

The health needs the hospital will address in 2025-2027 are:

- 1) **Access to Care** - Access to holistic, quality health care services – including having low-cost health insurance and culturally responsive care options – is important for promoting a high quality of life for everyone. While Marin County appears healthy overall, the high concentration of wealthy and healthy individuals masks the high need that exists for historically marginalized communities. Racial health disparities are more severe in Marin County compared to the state average. Marin County residents face several challenges in accessing the most appropriate care to meet their needs. Even amongst those with insurance, many avoid or delay needed care. Interview respondents highlighted barriers to care which include high costs, lack of trust in healthcare or cultural stigma against seeking care, issues with transportation to and from appointments, long waitlists, and opportunities for more providers who speak their language or understand their culture or identity. The percentage of those with health insurance varies across residents' race and ethnicity, with American Indian/Alaska Native and Hispanic/Latinx communities experiencing the highest proportions of uninsured individuals compared to other racial and ethnic group.<sup>1</sup>
- 2) **Mental and behavioral health including substance use** - Behavioral health is the foundation for healthy living, and encompasses mental illness, substance use and overdoses, and access to service providers for preventive care and treatment. Across many standard measures of mental and behavioral health, Marin County is doing better than state and national averages, yet many residents experience mental and behavioral health challenges. Interview respondents report they are observing an increase in mental health needs than in previous years, exacerbated by higher levels of loneliness and isolation stemming from the COVID-19 pandemic. Additionally, there are disparities in access to mental/behavioral health services due to stigma, expense, and opportunities for more culturally and linguistically responsive providers. Social and structural stressors were reported as influencing mental health, with particular impact noted among Black and migrant community members

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<sup>1</sup> American Community Survey Table S2701 2023 1-yr estimates, data.census.gov

## NCH Implementation Strategies

To ensure we are meeting the needs outlined in our CHNA, each hospital's IS aligns with the prioritized health needs of the hospital's service area while also supporting our organization's strategic approach.

This IS describes how NCH plans to address significant health needs identified in the 2025 CHNA and is aligned with the hospital's charitable mission. The strategy describes:

- Actions the hospital intends to take, including programs and resources it plans to commit,
- Anticipated impacts of these actions and a plan to evaluate impact, and
- Any planned collaboration between the hospital and other organizations in the community to address the significant health needs identified in the 2025 CHNA.

Below is an outline of the priority health needs NCH plans to address by the end of 2027, as well as the goals and strategies we will implement to achieve the listed outcomes.

| Priority Health Need | Goal                                                                                                                                                                                                          | Strategies                                                                                                                                                                                        | Anticipated Outcomes                                                                                                                          | 2025 Outcomes                                                                                                                                                                                  |
|----------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Access to Care       | Improve access to healthcare and chronic disease prevention and management by investing in integrated, person-centered systems of care and partnerships across clinical, community, and educational settings. | Invest in safe and supportive short-term residential care to help community members experiencing housing insecurity heal from an illness or injury and transition to stable housing.              | Program participants experience access to healthcare, housing and other community-based services that support health and address basic needs. | In 2025, 96 community members received respite/recuperative care, 1,086 bed nights were provided, and 10 individuals obtained permanent housing as a result of an investment in this strategy. |
|                      |                                                                                                                                                                                                               | Supporting case management in clinical and community settings to ensure patients receive necessary wraparound services that address health related social needs and promote health and wellbeing. | Patients experience increased access to community-based services that address basic needs and healthcare.                                     | Planning for future investments to advance this strategy is underway.                                                                                                                          |

|                                                             |                                                                                                                                                                                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                                                                                                            |                                                                                                                                                                                                                                                                                                                |
|-------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Mental and Behavioral Health Including Substance Use</b> | Cultivate community mental health by expanding access to inclusive, trauma-informed prevention, intervention, crisis and substance use disorder services through innovative, culturally responsive delivery systems. | Invest in a coordinated network of culturally responsive, trauma-informed, and community-based mental health and/or substance use prevention and intervention strategies—spanning prevention, crisis care and post-stabilization, housing and vocational support, integrated healthcare models, and workforce development—to optimize access, strengthen service capacity, and improve behavioral health outcomes for underserved, uninsured, and high-risk populations across all age groups. | Community members will have access to services addressing behavioral health, primary care and basic needs. | In 2025, 1,249 community members were served as a result of investments in this strategy, including: <ul style="list-style-type: none"> <li>• 1,090 accessed 43,586 individual or group behavioral health appointments, and</li> <li>• 259 (65% of those assessed) reported improved mental health.</li> </ul> |
|-------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

## Evaluation of Effectiveness

Sutter Health regularly monitors the impact and effectiveness of our community health strategies to ensure programs meet the needs of the communities we serve. We require all community partners who receive funding to report measurable outcomes, including but not limited to the outcomes identified in the table above, to demonstrate the impact of their programs. These reports help track program success, so that we may shift our strategies to more effectively meet the needs in the CHNA if needed.

## Health Needs NCH Does Not Plan to Address

While no hospital can address all of the health needs present in its community, many health needs are interrelated. The following were not identified as the primary health needs to be addressed through this IS, though they remain important and are closely connected to our priorities: Housing and homelessness and climate and environment.

NCH is committed to serving the community by adhering to its mission, using its skills and capabilities, and remaining a strong community partner so that it can continue to give back to the areas we serve. To leverage our resources and expertise, we are prioritizing the needs we are positioned to most effectively address.

## Appendix A: 2025 CHNA Participants

### Key Informant Interviews

Table A1 contains a listing of community health experts, or key informants, that contributed input to the CHNA. The table describes the name of the represented organization, the number of participants and area of expertise, the populations served by the organization, and the date of the interview.

*Table A1: Key informant list.*

| Organization                                                                                      | Date      | Number of Participants | Area of Expertise                    | Primary Populations Served                                    |
|---------------------------------------------------------------------------------------------------|-----------|------------------------|--------------------------------------|---------------------------------------------------------------|
| Marin County Community Development Sustainability team                                            | 6/14/2024 | 1                      | Public Health                        | Marin County                                                  |
| CRT Leads: North Marin Community Service, West Marin Community Service, Canal Alliance            | 7/18/2024 | 4                      | Public Health                        | Low-income population                                         |
| Asian American Alliance                                                                           | 7/16/2024 | 2                      | Community wellness                   | Asian American community                                      |
| Marin Aging and Disability Institute; Marin Community Foundation; County Public Health Department | 6/18/2024 | 3                      | Public Health and Disability Justice | Marin County, older adults, and individuals with disabilities |
| Marin County Office of Education                                                                  | 7/8/2024  | 1                      | Education                            | Students                                                      |
| Marin Aging and Disability Institute                                                              | 6/19/2024 | 1                      | Public Health and Disability Justice | Older adults and individuals with disabilities                |
| County of Marin Department of Health and Human Services                                           | 6/13/2024 | 3                      | Public Health                        | Marin County                                                  |
| Marin Health, Sutter Novato, Kaiser Permanente                                                    | 7/15/2024 | 4                      | Public Health                        | Marin County Social Workers                                   |
| Aging Action Initiative                                                                           | 6/14/2024 | 1                      | Community wellness                   | Older adults                                                  |
| Marin Health and Human Services                                                                   | 6/25/2024 | 1                      | Public Health                        | Marin County                                                  |

### Focus Groups

Table A2 contains a listing of community resident groups that contributed input to the CHNA. The table describes the hosting organization of the focus group, the date it occurred, the total number of participants, and population represented for focus group members.

*Table A2: Focus group list.*

| Hosting Organization                        | Date     | Number of Participants | Population Represented           |
|---------------------------------------------|----------|------------------------|----------------------------------|
| Canal Alliance and Solidaridad Guatemalteca | 8/15/24  | 6                      | Spanish speaking community       |
| Organized with support from Jane Spahr      | 8/2/24   | 9                      | LGBTQ+ community                 |
| Marin County Cooperation Team               | 10/15/24 | 18                     | Black/African American community |

## Appendix B: 2025 Community Benefit Financials

Sutter Health hospitals and many other healthcare systems around the country voluntarily subscribe to a common definition of community benefit developed by the Catholic Health Association. Community benefits are programs or activities that provide treatment and/or promote health and healing as a response to community needs.

Community benefit programs include traditional charity care which covers healthcare services provided to persons who meet certain criteria and cannot afford to pay, as well as the unpaid costs of public programs treating Medi-Cal and indigent beneficiaries. Costs are computed based on a relationship of costs to charges. Additional community benefit expenses are reported based on total cost incurred, offset by any restricted revenue received to determine net community benefit expense. Additional community benefit programs include the cost of other services provided to persons who cannot afford healthcare because of inadequate resources and are uninsured or underinsured, cash donations on behalf of the poor and underserved as well as contributions made to community agencies to fund charitable activities, training health professionals, the cost of performing medical research, and other services including health screenings and educating the community with various seminars and classes, and the costs associated with providing free clinics and community services. Sutter Health hospitals provide some or all of these community benefit activities.



**Novato Community Hospital**  
**Total Community Benefits & Unpaid Costs of Medicare**  
**For period from 01/01/2025 through 12/31/2025**

| <b>Financial Assistance and Means-Tested Government Programs</b>    | <b>Vulnerable Population</b> | <b>Broader Community</b> | <b>Total</b>        |
|---------------------------------------------------------------------|------------------------------|--------------------------|---------------------|
| Traditional Charity Care                                            | \$848,854                    |                          | \$848,854           |
| Medi-Cal                                                            | \$9,862,053                  |                          | \$9,862,053         |
| Other Means-Tested Government (Indigent Care)                       | \$0                          |                          | \$0                 |
| <b>Sum Financial Assistance and Means-Tested Government Program</b> | <b>\$10,710,907</b>          |                          | <b>\$10,710,907</b> |
|                                                                     |                              |                          |                     |
| <b>Other Benefits</b>                                               |                              |                          |                     |
| Community Health Improvement Services                               | \$38,091                     | \$0                      | \$38,091            |
| Community Benefit Operations                                        | \$8,929                      | \$2,976                  | \$11,905            |
| Health Professions Education                                        | \$0                          | \$0                      | \$0                 |
| Subsidized Health Services                                          | \$0                          | \$71,312                 | \$71,312            |
| Research                                                            | \$0                          | \$0                      | \$0                 |
| Cash and in-kind Contributions for Community Benefits               | \$100,000                    | \$0                      | \$100,000           |
| Other Community Benefits                                            | \$0                          | \$0                      | \$0                 |
| <b>Total Other Benefits</b>                                         | <b>\$147,020</b>             | <b>\$74,288</b>          | <b>\$221,308</b>    |

|                                               |                     |                 |                     |
|-----------------------------------------------|---------------------|-----------------|---------------------|
| <b>Community Benefits Spending</b>            |                     |                 |                     |
| <b>Total Community Benefits</b>               | <b>\$10,857,927</b> | <b>\$74,288</b> | <b>\$10,932,215</b> |
| Medicare                                      | \$22,560,575        |                 | \$22,560,575        |
| <b>Total Community Benefits with Medicare</b> | <b>\$33,418,502</b> | <b>\$74,288</b> | <b>\$33,492,790</b> |